

## SUMMARY

Sworn Ethics Complaint Against Mayor Jackie Espinosa  
Filed Under the Code of Ethics, Chapter 30, Article II of the Code of Ordinances

**What this is.** A sworn written ethics complaint under Section 30-25 of the Kissimmee Code of Ordinances, filed with the City Clerk and presented to the City Manager, Acting City Attorney and City Commission.

**What is alleged.** The complaint (28-page complaint, 109 pages with exhibits) documents the following violations of Chapter 30, Article II (Code of Ethics) of the Kissimmee Code of Ordinances:

- **Section 30-20(a)** (p. 13): Selective enforcement of decorum rules. At the January 6, 2026 meeting, a speaker critical of the Mayor was silenced for mentioning the Mayor by name; a speaker praising the Mayor addressed her directly and was not interrupted. This is viewpoint discrimination.
- **Section 30-21(c)** (p. 15): Exceeding authority and breaching the law. The Mayor individually directed city employees outside public meetings in violation of Charter Section 9 (a misdemeanor and grounds for removal). The Mayor also denied the public any opportunity to comment on the City Attorney's termination, in violation of F.S. 286.0114.
- **Section 30-21(d)** (p. 16): Retaliatory termination. The City Attorney warned the Mayor on December 5, 2025 that BOOST 2.0 grants to her family businesses constituted a prohibited conflict of interest. Sixty days later, the City Attorney was terminated in an unagended motion. The complaint documents the timeline, the reversal in the Mayor's public statements, the pretextual justification assembled after the decision, and the procedural maneuvers to avoid public scrutiny.
- **Section 30-22(c)** (p. 20): Special treatment for self and associates. Code enforcement suppressed at the Mayor's property by directive, personal business permits processed through direct contact with the regulating department head, grant advocacy on behalf of an associate, and repeated intervention on behalf of political associates.
- **Section 30-23(a)** (p. 21): Conflict of interest. The Mayor spearheaded, funded, expanded, and loosened oversight on the BOOST 2.0 grant program. Then, her family applied for and received \$50,000 in grants. Her tenants received additional grants from the same program. The complaint identifies direct financial interest (Mayor's own businesses), indirect financial interest (grants to tenants who pay her rent), and personal interest (grants to campaign donors and political associates).
- **Section 30-23(b)(5)(b)** (p. 25): Failure to disclose financial interest before voting on BOOST 2.0 funding across multiple commission meetings.
- **Section 30-24** (p. 25): Failure to follow the City Attorney's advisory opinion warning of a prohibited conflict, as required by the Code.

**What happens next.** Section 30-25(2) requires the remaining commissioners to request the chief circuit judge of the Ninth Judicial Circuit to appoint a special prosecutor. "Shall" is mandatory. The special prosecutor shall investigate within 30 days of appointment. They shall either file articles of impeachment or a nolle prosequi (a formal decision not to prosecute). If they file articles of impeachment, the remaining commissioners shall preside over the trial.

**Digital copy.** Available at <https://media.kissimmee.fyi/espinosa-ethics-2026.pdf>